

Lancashire County Council

Cabinet

Thursday, 14th May, 2020 at 2.00 pm to be held as a Virtual Skype Meeting

Agenda

Part I (Open to Press and Public)

No. Item

1. Apologies for Absence

2. Disclosure of Pecuniary and Non-Pecuniary Interests

Members are asked to consider any Pecuniary and Non-Pecuniary Interests they may have to disclose to the meeting in relation to matters under consideration on the Agenda.

3. Minutes of the Meeting held on 12 March 2020 (Pages 1 - 6)

Matters for Decision:

The Deputy Leader of the County Council and Cabinet Member for Highways and Transport - County Councillor Keith Iddon

4. Severe Weather Funding for Damage following Storms Ciara and Dennis (Pages 7 - 12)

The Cabinet Member for Children, Young People and Schools - County Councillor Phillippa Williamson

5. Foster Care Allowances 2020/21 (Pages 13 - 16)

Matters for Information:

6. Urgent Decisions taken by the Leader of the County Council and the relevant Cabinet Member(s)

The following urgent decisions have been taken by the Leader of the County Council and the relevant Cabinet Member(s) in accordance with Standing Order C16(1) since the last meeting of Cabinet, and can be viewed by clicking on the relevant link(s):

- [Delegation of Executive Functions to officers - COVID-19 Pandemic](#)
- [Crisis Payment to Adult Social Care Suppliers](#)

- [Pooled Fund Agreement](#)
- [Proposed Closure of Thomas Whitham Sixth Form](#)
- [Temporary Increase in Pupil Places at Ashton Community Science College](#)
- [Proposal to Discontinue the Local Authority's Maintenance of Wennington Hall School](#)
- [The Proposal to Close Hendon Brook Short Stay School](#)
- [Equality Objectives](#)
- [Support for Lancashire COVID-19 Community Support Fund](#)

7. Urgent Business

An item of urgent business may only be considered under this heading where, by reason of special circumstances to be recorded in the Minutes, the Chair of the meeting is of the opinion that the item should be considered at the meeting as a matter of urgency. Wherever possible, the Chief Executive should be given advance warning of any Member's intention to raise a matter under this heading.

8. Date of Next Meeting

The next meeting of Cabinet will be held virtually on Thursday 11 June 2020 at 2.00 pm.

9. Notice of Intention to Conduct Business in Private

No representations have been received.

Click [here](#) to see the published Notice of Intention to Conduct Business in Private.

10. Exclusion of Press and Public

The Cabinet is asked to consider whether, under Section 100A(4) of the Local Government Act 1972, it considers that the public should be excluded from the meeting during consideration of the following items of business on the grounds that there would be a likely disclosure of exempt information as defined in the appropriate paragraph of Part I of Schedule 12A to the Local Government Act 1972 as indicated against the heading to the item.

Part II (Not Open to Press and Public)

The Leader of the County Council - County Councillor Geoff Driver CBE

11. Migration to Oracle Cloud from the current E-Business Suite Oracle Platform (Pages 17 - 22)

Exempt information as defined in Paragraph 3 of Part 1 of Schedule 12A to the Local Government Act 1972. The report contains information relating to the financial or business affairs of any particular person (including the authority holding that information). It is considered that in all the circumstances of the case the public interest in maintaining the exemption outweighs the public interest in disclosing the information.

12. The Case for a Further Bond Issue (Pages 23 - 28)

Exempt information as defined in Paragraph 3 of Part 1 of Schedule 12A to the Local Government Act 1972. The report contains information relating to the financial or business affairs of any particular person (including the authority holding that information). It is considered that in all the circumstances of the case the public interest in maintaining the exemption outweighs the public interest in disclosing the information.

Angie Ridgwell
Chief Executive and Director of
Resources

County Hall
Preston

Lancashire County Council

Cabinet

Minutes of the Meeting held on Thursday, 12th March, 2020 at 2.00 pm in Cabinet Room 'B' - The Diamond Jubilee Room, County Hall, Preston

Present:

County Councillor Geoff Driver CBE Leader of the Council
(in the Chair)

Cabinet Members

County Councillor Keith Iddon
County Councillor Phillippa Williamson
County Councillor Peter Buckley
County Councillor Graham Gooch
County Councillor Shaun Turner

County Councillors Azhar Ali and John Fillis were also in attendance under the provisions of Standing Order No. C14(2).

1. Apologies for Absence

Apologies for absence were received from County Councillors Albert Atkinson and Michael Green.

2. Disclosure of Pecuniary and Non-Pecuniary Interests

County Councillor Peter Buckley declared a non-pecuniary interest in item 12a 'M55 Heyhouses Link Road' on the grounds that his wife was an elected member of Fylde Borough Council.

3. Minutes of the Meeting held on 6 February 2020

Resolved: That the minutes of the meeting held on 6 February 2020 be agreed as a correct record and signed by the Chair.

4. Proposed 2020/21 Highway Maintenance, Road Safety, Cycling Safety and Public Rights of Way New Starts Capital Programmes

Cabinet considered a report setting out proposals for the apportionment of Department for Transport capital grant funding for highway maintenance and transport in 2020/21 and of a number of detailed programmes of work relating to this funding as set out at Appendices 'D' to 'L'.

Resolved: That:

- i The proposed apportionment of the anticipated 2020/21 Department for Transport Highway Maintenance funding as detailed at Appendices 'A' and 'B' be approved.
- ii The proposed apportionment of the anticipated 2020/21 Integrated Transport Programme at Appendix 'C' be approved.
- iii The proposed 2020/21 New Start Highway Maintenance programmes set out as projects at Appendices 'D' to 'I' be approved.
- iv The proposed 2020/21 New Start Road Safety, Cycling Safety and Public Rights of Way programmes as set out at Appendices 'J' to 'L' be approved.

5. Lancashire County Council (Various Roads, Burnley, Chorley, Fylde, Hyndburn, Pendle, Preston, Rossendale, South Ribble and Wyre) (Revocation, Amendment, And Various Parking Restrictions March (No1)) Order 201

Cabinet considered a report setting out proposals to make a Traffic Regulation Order to address anomalies in parking restrictions and to clarify, simplify and tidy up a number of discrepancies identified in the Preston and Wyre districts, and which proposed new restrictions in the districts of Burnley, Chorley, Fylde, Hyndburn, Pendle, Preston, Rossendale, South Ribble and Wyre to improve safety on the highway for all users and also provide some amenity parking.

Resolved: That:

- i The proposals for parking restrictions on the various lengths of road within the Burnley, Chorley, Fylde, Hyndburn, Pendle, Preston, Rossendale, South Ribble and Wyre districts, as detailed within this report and as set out in Appendices 'A' - 'K' including the draft proposed order, statement of reasons and plan be considered.
- ii The proposed Traffic Regulation Order for parking restrictions on various lengths of road within Burnley, Chorley, Fylde, Hyndburn, Pendle, Preston, Rossendale, South Ribble and Wyre districts at Appendix 'A-2' be approved.

6. Toucan Crossing and Shared Use Cycleway, A6 Bolton Road, Chorley

Cabinet considered a report setting out proposals to remove footway and provide a cycle track with right of way on foot along three lengths of A6 Bolton Road, Chorley, together with proposals for a Toucan crossing required in conjunction with the cycle tracks.

In considering this report, it was noted that consultation and formal advertising of the proposals had been undertaken with a number of objections received.

Resolved: That the proposed removal of footway and construction of cycle tracks with right of way on foot and a Toucan Crossing facility as shown in Appendix 'A' be approved.

7. The Treatment of Residual Waste from 2025

Cabinet considered a report seeking approval to procure a 15 year contract for the thermal treatment of Lancashire's residual waste from 2025, providing a better environmental solution for the county and potentially reducing costs.

Resolved: That:

- i The procurement of a contract for the treatment of residual waste in Lancashire from 2025 on the basis outlined in the report be approved.
- ii The Head of Service for Waste, in liaison with Procurement and Legal services, be authorised to make any appropriate amendments to the proposed contract during the procurement process to ensure that the council achieves the best financial and environmental outcome from the procurement exercise insofar that the basic principles of what is to be procured as outlined in the report are not significantly changed.
- iii The Chief Executive and Director of Resources be requested to arrange for county councillors to be provided with 'bite size' briefings on the subject matter as appropriate.

8. Implementation of the Lancashire and Blackpool Regional Adoption Agency

Cabinet considered a report setting out proposals to form a regional adoption agency by April 2020 in line with Government requirements.

Resolved: That the merger of Lancashire County Council and Blackpool Council's Adoption Services to form the Lancashire and Blackpool Regional Adoption Agency, with Lancashire acting as the Host Authority, be approved.

9. Review and Redesign of Lancashire's Short Break Offer for Children and Young People with Disabilities

Cabinet considered an update on the review of Lancashire's Short Break offer following the decision taken by Cabinet on 8 August 2019. The report set out a number of recommendations in relation to the delivery of a redesigned Short Break Offer that would enable the county council to fulfil its statutory responsibilities in relation to the sufficiency of provision of short breaks for children and young people with disabilities, and their parents and carers.

Resolved: That:

- i The outcomes of the review of the full short breaks offer in Lancashire be noted.
- ii The proposed changes to the model and arrangements for short breaks in Lancashire: Break-time, Day-time and Night-time (overnight) that are set out in the report, be agreed.
- iii The proposed changes to the eligibility criteria for Lancashire: Break-time, Day-time and Night-time short breaks that are set out in the report, to approve funding of £765,000 from reserves in 2020/21 and to be built into the Medium Term Financial Strategy from 2021/22 be agreed.
- iv Approve a consultation on the proposed changes which will be the subject of a further report to Cabinet in due course.

10. Consultation regarding the Future of Individual Service Funds in Lancashire

Cabinet considered a report on a consultation regarding the future of Individual Service Funds in Lancashire.

Resolved: That approval be given to consultation taking place on the draft Individual Service Fund policy, set out at Appendix 'A', to inform the final Individual Service Fund policy and procedures which will be brought back to Cabinet for a final decision in due course.

11. Urgent Decisions taken by the Leader of the County Council and the relevant Cabinet Member(s)

No urgent decisions had been taken by the Leader of the County Council since the last meeting of Cabinet.

12. Urgent Business

An item of Urgent Business was presented and it was noted that the item would require consideration in Part II (see minute 12a below).

13. Date of Next Meeting

It was noted that the next meeting of Cabinet would be held at 2pm on Thursday 9 April 2020 at County Hall, Preston.

14. Notice of Intention to Conduct Business in Private

Cabinet noted the Notice of Intention to Conduct Business in Private and that no representations had been received.

15. Exclusion of Press and Public

Resolved: That under Section 100A(4) of the Local Government Act 1972, the public be excluded from the meeting during consideration of the following items of business on the grounds that there would be a likely disclosure of exempt information as defined in the appropriate paragraph of Part I of Schedule 12A to the Local Government Act 1972 as indicated against the heading to the item.

16. Lancashire Urban Development Fund - Additional Resources

Exempt information as defined in Paragraph 3 of Part 1 of Schedule 12A to the Local Government Act 1972. The report contains information relating to the financial or business affairs of any particular person (including the authority holding that information). It is considered that in all the circumstances of the case the public interest in maintaining the exemption outweighs the public interest in disclosing the information.

Cabinet considered a report setting out proposals for additional resources for the Lancashire Urban Development Fund.

Resolved: That the recommendations set out in the report be approved.

17. Capital Strategy for Schools – Condition Led Capital Investment Programme, 2020/21

Exempt information as defined in Paragraph 3 of Part 1 of Schedule 12A to the Local Government Act 1972. The report contains information relating to the financial or business affairs of any particular person (including the authority holding that information). It is considered that in all the circumstances of the case the public interest in maintaining the exemption outweighs the public interest in disclosing the information.

Cabinet considered a report setting out proposals for the allocation of schools capital funding.

Resolved: That the recommendations set out in the report be approved.

18. Public Health - Health Care Services

Exempt information as defined in Paragraph 3 of Part 1 of Schedule 12A to the Local Government Act 1972. The report contains information relating to the financial or business affairs of any particular person (including the authority holding that information). It is considered that in all the circumstances of the case the public interest in maintaining the exemption outweighs the public interest in disclosing the information.

Cabinet considered a report setting out proposals for the future commissioning of public health care services.

Resolved: That the recommendations set out in the report be approved.

12(a) M55 Heyhouses link Road

Exempt information as defined in Paragraph 3 of Part 1 of Schedule 12A to the Local Government Act 1972. The report contains information relating to the financial or business affairs of any particular person (including the authority holding that information). It is considered that in all the circumstances of the case the public interest in maintaining the exemption outweighs the public interest in disclosing the information.

Cabinet considered a report setting out proposals in respect of the M55 Heyhouses Link Road.

Resolved: That the recommendations set out in the report be approved.

Angie Ridgwell
Chief Executive and
Director of Resources

County Hall
Preston

Report to the Cabinet

Meeting to be held on Thursday, 14 May 2020

Report of the Head of Service - Asset Management**Part I**

Electoral Division affected:
 Ribble Velley North East,
 Longridge with Bowland,
 Chorley Rural East, Wyre Rura
 East, Burnley Rural, South
 Ribble East

Severe Weather Funding for Damage following Storms Ciara and Dennis

(Appendix 'A' refers)

Contact for further information:

Paul Binks, Tel: (01772) 532210, Highways Asset Manager,
 paul.binks@lancashire.gov.uk

Executive Summary

Following severe weather events in February 2020 the Highways Asset Management Team has been working to collate the damages caused by Storm Ciara and subsequently Storm Dennis. The damages have been categorised as:

- urgent (work required to prevent further deterioration that could cause road closures or community severance),
- priority (Works to be programmed in the next 6-12 months),
- work required (Remedial works to be programmed in the next 12-24 months)

The total estimated cost of repairs required due to the above storms is estimated at £4,709,385 (including £4,461,857 capital and £247,528 revenue costs).

Funding is required to undertake the urgent work that is required in the next 6 months with a value of £1,636,808.

Recommendation

The Leader of the Council and the Deputy Leader of the Council and Cabinet Member for Highways and Transport are asked to approve that £1,636,808 be allocated to the urgent works, as detailed at Appendix 'A', from the £5m additional capital funding approved by Full Council, as part of the county council's budget, for highway maintenance in February 2020.

This decision should be implemented immediately for the purposes of Standing

Order C29 as any delay could adversely affect the execution of the county council's responsibilities. The reason for this is that the decision has been designated as business critical by the relevant Executive Director, and any delay in its implementation would have an adverse effect on the operations of the county council.

Background and Advice

Following severe weather events in February 2020 the Highways Asset Management Team have been working to collate the damages caused by Storm Ciara and subsequently Storm Dennis. The damages have been categorised as:

- urgent (work required to prevent further deterioration that could cause road closures or community severance),
- priority (Works to be programmed in the next 6-12 months),
- work required (Remedial works to be programmed in the next 12-24 months)

The total estimated cost of repairs required due to the above storms is estimated at £4,709,385 (including £4,461,857 capital and £247,528 revenue costs).

Capital Board has considered the damages and it is proposed that the non-urgent works be considered as first call in the preparation for the 21/22 capital programme and where possible will be advanced to 20/21 if underspends are identified within the works already approved in this year's capital programme.

Funding is required to undertake the urgent work that is required in the next 6 months with a value of £1,636,808, as detailed at Appendix 'A', to prevent further deterioration, road closures and community severance.

It is recommended that: £1,636,808 be allocated to the urgent works, as detailed at Appendix 'A', from the £5m additional capital approved by Full Council in February 2020 for highway maintenance. A further report will be presented to Cabinet in due course proposing the apportionment of the remaining additional funding of £3,363,192.

Consultations

N/A

Implications:

This item has the following implications, as indicated:

Risk management

Failure to approve funding for the schemes detailed at Appendix 'A' may result in further deterioration, road closures or community severance.

Financial

In February 2020 Full Council approved an additional £5m for highways capital schemes for 2020/21, as yet this funding has not been allocated to specific schemes. The urgent works will be the first call on this money, with the non-urgent works being considered along with other projects for the remainder of this money, then prioritised for inclusion in the 2021/22 programme using Transport Asset Management Plan principles. The Highways Capital Programme for 2020/21 was approved by Full Council as part of the county council's budget in February 2020 and prioritised work according to TAMP principles at that time.

List of Background Papers

Paper	Date	Contact/Tel
None		
Reason for inclusion in Part II, if appropriate		
N/A		

Appendix A

Storm Ciara and Dennis – Urgent Damages

Highways

District	Road Name and Number	Location	Details of the Damage	Proposed works	Total Estimate
Carriageway works					
Wyre	U5279 Walmsley Bridge Lane, Barnacre	50m from bridge (25m collapse length)	20m high Landslip and embankment collapse	Rebuild embankment and repair the landslip	£393,120
Burnley	A646 Burnley Road	281m south west of Dean Farm, Cliviger	The road is showing signs of subsidence in the same location it subsided after the 2015 Boxing Day Floods. The tarmac has split and dropped noticeably.	Temporary traffic signals to ensure road users safety. Works will include piling the area to add stability to allow the reconstruction of the carriageway and footway.	£343,980
Preston	C353 Oakenclough Road	Adjacent junction with Bleasdale Lane	Carriageway edge deterioration due to wash out	Carriageway reconstruction	£6,143
Drainage Works					
South Ribble	U13027 Bells Lane, Hoghton	Culvert over Black Brook	Culvert and Road Collapse	Reconstruct culvert and road	£110,565
TOTAL					£853,808

Bridges and Structures

District	Structure Name and Number	Location	Details of the Damage	Proposed works	Total Estimate
Chorley	Rivington Reservoir retaining wall	A673 Bolton Road, Adlington	35m section of retaining wall collapse. Traffic Management in place, one lane working. Drainage also collapsed.	Take down, step back at 45 degrees and rebuild + reinstate. Geotech and drainage surveys required. Reinstate lighting column	£333,000
Ribble Valley	Sawley River Retaining Wall	Sawley, Ribble Valley	Approx. 35m of wall has been undermined due to scour washout, causing a large crack to appear in the carriageway. Wall condition is deteriorating.	BT pole needs to be relocated. 35m length of wall requires a full rebuild. Some rock bags are needed urgently for temporary protection.	£250,000
Ribble Valley	6605B1 Coplw Brook	West Bradford Road, between Waddington and West Bradford	The condition of the already deteriorated drystone arch has worsened since the recent storms. Parts of the bridge may collapse imminently.	The only viable option is a full replacement with a reinforced concrete box culvert.	£200,000
TOTAL					£783,000

Report to the Cabinet

Meeting to be held on Thursday 14th May 2020

Report of the Head of Service - Fostering and Adoption, Residential, and Youth Offending Services**Part I**

Electoral Division affected:
(All Divisions);

Foster Care Allowances 2020/21

(Appendix 'A' refers)

Contact for further information:

Barbara Bath, Tel: 01772 535491, Head of Fostering and Adoption, Residential, and Youth Offending Services, Barbara.Bath@lancashire.gov.uk

Brendan Lee, Tel: 01524 586404, Head of Children's Social Care North, Brendan.Lee@lancashire.gov.uk

Executive Summary

Proposals for the increase of Foster Care Allowance rates for 2020/21, in line with National Minimum Standards.

Recommendation

Cabinet is asked to approve the increase in the current scale of Foster Care Allowances, other than where specified, as set out at Appendix 'A'.

This decision should be implemented immediately for the purposes of Standing Order C29 as any delay could adversely affect the execution of the county council's responsibilities. The reason for this is that the decision has been designated as business critical by the relevant Executive Director, and any delay in its implementation would have an adverse effect on the operations of the county council.

Background and Advice

In March 2009, the Cabinet Member for Children and Young People approved a fostering strategy, which amongst other things, agreed that the county council's Fostering Allowances should be linked to the Government National Minimum Foster Care Allowances. This requirement is now enshrined in legislation.

In 2011, the Fostering Service introduced a new Tier based payment structure which allows the Council to pay carers a range of different allowances which are dependent upon the level of skill, experience and service the carer is able to offer.

Tier 1 - payments are in line with the recommended National Minimum Standard
Tier 2 - payments provide an enhancement, currently £115 per week above Tier 1
Tier 3 - payments provide an enhancement, currently £230 per week above Tier 1
Tier 3+ - payments are negotiated on a place by place basis depending upon the complexity of the placement.

It is recommended that these payments are not amended for 2020/21.

The Government National Minimum Foster Care Allowances have been updated for 2020/21, and it is proposed that the rates for Lancashire also be updated, to ensure that the requirements of the fostering strategy are maintained, and that the service meets regulatory requirements.

It is recommended that other allowances such as those for Holiday, Birthday, Religious Festivals and discretionary payments covering clothing and school uniform, all remain unchanged for 2020/21.

It is proposed that the enhancement element of the weekly allowances for Tier 2 and Tier 3 payments remain unchanged for 2020/21. Fostering Focus Fees and Specialist Allowances will also remain unchanged as these schemes are being phased out following the introduction of the new scheme.

Details of the above are set out at Appendix 'A'.

Consultations

N/A

Implications:

This item has the following implications, as indicated:

Risk management

No significant risk Management implications have been identified; the estimated cost of this proposal will be met from within the Fostering Service Budget.

Financial

The estimated cost of the proposals is £306,000 which has been provided for within the 2020/21 revenue estimates.

List of Background Papers

Paper	Date	Contact/Tel
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None

Reason for inclusion in Part II, if appropriate

N/A

FOSTERING FOCUS FEE PAID SCHEME

The fee of £305.00, plus the basic allowance, is payable to foster carers who were approved to be Fostering Focus carers. It is recommended that this rate should remain unchanged as the scheme is being phased out.

SPECIALIST FOSTER CARERS

An allowance of £162.00, plus the basic allowance, is payable to foster carers who are approved for special placements. It is recommended that this rate should remain unchanged as the scheme is being phased out.

DISCRETIONARY ALLOWANCES

In addition to the basic allowances referred to above, certain other allowances are payable, and it is proposed that these also remain the same as these allowances ensure all children coming into care have adequate clothing. It is a one off payment only for those newly entering the care system.

1) **Initial clothing**

Senior Managers have discretion to make allowances up to the following amounts:

0 - 7 years	£440.00
8 - 10 years	£445.00
11 - 12 years	£585.00
13 - 17 years	£695.00

2) **School outfits, tools and protective clothing**

Senior Managers have authority to make available to foster carers an allowance of up to £263.00, to assist towards the purchase of a school uniform for a child entering school or transferring to a school where a different uniform is required or to assist a young person taking up employment. This will remain unchanged for 2020/21.

By virtue of paragraph(s) 3 of Part 1 of Schedule 12A of the Local Government Act 1972. It is considered that all the circumstances of the case the public interest in maintaining the exemption outweighs the public interest in disclosing the information.

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By virtue of paragraph(s) 3 of Part 1 of Schedule 12A of the Local Government Act 1972. It is considered that all the circumstances of the case the public interest in maintaining the exemption outweighs the public interest in disclosing the information.

Document is Restricted

